# Office of Policy and Management OPM20000

## **Position Summary**

Account	Actual FY 13	Governor Estimated FY 14	Original Appropriation FY 15	Governor Revised FY 15	Legislative FY 15	Difference Leg-Gov FY 15
Permanent Full-Time - GF	146	124	124	125	125	0
Permanent Full-Time - IF	2	2	2	2	2	0

## **Budget Summary**

	Budget Summary											
Account	Actual FY 13	Governor Estimated FY 14	Original Appropriation FY 15	Governor Revised FY 15	Legislative FY 15	Difference Leg-Gov FY 15						
Personal Services	10,726,313	11,518,762	11,962,512	12,106,755	12,024,274	(82,481)						
Other Expenses	1,209,212	2,117,001	1,817,001	1,817,001	2,095,783	278,782						
Equipment	0	1	1	1	1	0						
Other Current Expenses												
Litigation Settlement Costs	(176,351)	0	0	0	0	0						
Automated Budget System and Data Base Link	7,520	49,706	49,706	49,706	49,706	0						
Cash Management Improvement Act	0	91	91	91	91	0						
Justice Assistance Grants	910,722	1,076,943	1,078,704	1,078,704	1,074,151	(4,553)						
Innovation Challenge Grant Program	0	375,000	375,000	0	0	0						
Revenue Maximization	100,000	0	0	0	0	0						
Criminal Justice Information System	1,497,266	1,856,718	482,700	482,700	482,700	0						
Main Street Investment Fund Administration	33,427	0	0	0	0	0						
Youth Services Prevention	0	3,500,000	3,500,000	3,500,000	3,600,000	100,000						
Project Longevity	0	0	0	0	525,000	525,000						
Other Than Payments to Local Government		0	0	0	525,000	525,000						
Tax Relief For Elderly Renters	24,814,656	0	0	28,409,269	28,409,269	0						
Regional Planning Agencies	200,000	475,000	475,000	0	0	0						
Other Than Payments to Local Government		475,000	475,000	0	0	0						
Reimbursement to Towns for Loss of	73,641,646	73,641,646	72 641 646	73,641,646	02 641 646	10,000,000						
	73,041,040	73,041,040	73,641,646	73,041,040	83,641,646	10,000,000						
Taxes on State Property   Reimbursements to Towns for Private	115,431,737	115,431,737	115 401 707	100 401 707	125,431,737	2 000 000						
Tax-Exempt Property	113,431,737	115,451,757	115,431,737	123,431,737	123,431,737	2,000,000						
	400.000	400.000	400.000	400.000	400,000	0						
Reimbursement Property Tax - Disability	400,000	400,000	400,000	400,000	400,000	0						
Exemption	E 200 000	E 000 000	F 800 000	E 800.000	F 800.000	0						
Distressed Municipalities	5,800,000	5,800,000	5,800,000	5,800,000	5,800,000	0						
Property Tax Relief Elderly Circuit Breaker	20,505,900	20,505,900	20,505,900	20,505,900	20,505,900	0						
Property Tax Relief Elderly Freeze Program	225,442	235,000	235,000	171,400	171,400	0						
Property Tax Relief for Veterans	2,970,098	2,970,098	2,970,098	2,970,098	2,970,098	0						
Focus Deterrence	30,465	475,000	475,000	475,000	475,000	0						
Municipal Aid Adjustment	0	4,467,456	3,608,728	3,608,728	3,608,728	0						
Property Tax Relief	0	0	0	0	1,126,814	1,126,814						
Nonfunctional - Change to Accruals	0	177,188	0	63,896	68,691	4,795						
Agency Total - General Fund	258,328,053	245,073,247	242,808,824	278,512,632	292,460,989	13,948,357						
Grants To Towns	61,680,907	61,779,907	61,779,907	61,779,907	61,779,907	0						
Agency Total - Mashantucket Pequot and Mohegan Fund	61,680,907	61,779,907	61,779,907	61,779,907	61,779,907	0						
Personal Services	208,226	232,048	291,800	291,800	291,800	0						
Other Expenses	393	500	500	500	500	0						
Fringe Benefits	133,699	162,434	169,260	195,858	195,858	0						

		Governor	Original	Governor		Difference
Account	Actual	Estimated	Appropriation	Revised	Legislative	Leg-Gov
	FY 13	FY 14	FY 15	FY 15	FY 15	FY 15
Nonfunctional - Change to Accruals	0	3,299	4,682	6,296	6,296	0
Agency Total - Insurance Fund	342,318	398,281	466,242	494,454	494,454	0
Total - Appropriated Funds	320,351,278	307,251,435	305,054,973	340,786,993	354,735,350	13,948,357
Additional Funds Available						
Carry Forward Funding	0	0	0	0	6,746,736	6,746,736
Agency Grand Total	320,351,278	307,251,435	305,054,973	340,786,993	361,482,086	20,695,093

Account	Governor Revised FY 15		Legislative FY 15		Difference from Governor	
Account	Pos.	\$	Pos.	\$	Pos.	\$

## **Current Services**

## **Eliminate Regional Planning Agency Grants**

Regional Planning Agencies	0	(475,000)	0	(475,000)	0	0
Total - General Fund	0	(475,000)	0	(475,000)	0	0

#### Background

PA 13-247, the FY 14 and FY 15 budget, eliminated the Regional Planning Agency account. Funding for grants-in-aid to Regional Planning Agencies, formerly provided by this account, is now provided through the non-appropriated Regional Performance Incentive Account.

#### Governor

Reduce funding by \$475,000 to reflect the elimination of the Regional Planning Agency account.

#### Legislative

Same as Governor

## **Reduce Funding for Property Tax Relief- Elderly Freeze**

Property Tax Relief Elderly Freeze Program	0	(63,600)	0	(63,600)	0	0
Total - General Fund	0	(63,600)	0	(63,600)	0	0

#### Background

The Property Tax Relief- Elderly Freeze Program was established with the 1967 Grand List program year. Elderly and disabled persons who applied and qualified for tax relief had their property tax frozen at that year's net benefit level. No new applicants have been allowed since the 1978 program year.

#### Governor

Reduce funding by \$63,600 to reflect reduced caseload for the Property Tax Relief- Elderly Freeze Program.

#### Legislative

Same as Governor

## Adjust Funding for Revised Estimated GAAP Requirements

Total - Insurance Fund	0	1,614	0	1,614	0	0
Accruals						
Nonfunctional - Change to	0	1,614	0	1,614	0	0
Total - General Fund	0	63,896	0	63,896	0	0
Accruals						
Nonfunctional - Change to	0	63,896	0	63,896	0	0

#### Background

Each agency's budget includes a line item account called "Nonfunctional - Change to Accruals." This line item represents the estimate of the difference between an agency's cash-basis budget amount and the accrual-basis amounts that will be reflected under Generally Accepted Accounting Principles (GAAP). These funds will not be available for spending; in the aggregate they will prevent the state's GAAP deficit from growing.

#### Governor

Provide funding of \$65,510 (\$63,896 in the General Fund and \$1,614 in the Insurance Fund) to reflect updated estimates of accruals to comply with GAAP. Across all appropriated funds, there is a net GAAP reduction of \$33.8 million.

Account	Governor Revised FY 15		Legislative FY 15		Difference from Governor	
Account	Pos.	\$	Pos.	\$	Pos.	\$

## Legislative

Same as Governor

## **Adjust Fringe Benefits and Indirect Overhead**

Fringe Benefits	0	26,598	0	26,598	0	0
<b>Total - Insurance Fund</b>	0	26,598	0	26,598	0	0

#### Background

Non-General Fund agencies are budgeted directly for employee fringe benefits and indirect overhead.

## Governor

Provide funding of \$26,598 to ensure sufficient funds for fringe benefits and indirect overhead.

#### Legislative

Same as Governor

## **Policy Revisions**

## Provide Funding for Colleges & Hospitals PILOT

Reimbursements to Towns for Private Tax-Exempt Property	0	8,000,000	0	10,000,000	0	2,000,000
Total - General Fund	0	8,000,000	0	10,000,000	0	2,000,000

#### Background

This program provides a payment in lieu of local property taxes (PILOT) to municipalities for private colleges, general hospitals, and free standing chronic disease hospitals. These facilities are exempt from payment of local property taxes. The PILOT payment is equal to 77% of the amount of taxes that would have been paid if the property were not exempt from taxation. Payments are prorated in the event that appropriations are insufficient to provide full grant payments to towns.

## Governor

Provide funding of \$8 million to increase grants to towns that experience a loss of property tax due to the presence of private colleges and hospitals.

#### Legislative

Provide funding of \$10 million to increase grants to towns that experience a loss of property tax due to the presence of private colleges and hospitals.

## **Provide Funding for State Property PILOT**

¥						
Reimbursement to Towns for Loss	0	0	0	10,000,000	0	10,000,000
of Taxes on State Property						
Total - General Fund	0	0	0	10,000,000	0	10,000,000

#### Background

This program provides a payment in lieu of local property taxes (PILOT) to municipalities for state-owned property. The payment is equal to a percentage of the amount of taxes that would be paid if the property were not exempt from taxation. The payment percentages are: 1) 100% for correctional facilities; 2) 100% for Mashantucket Pequot Tribal land taken into trust by federal government on or after June 8, 1999; 3) 100% for any town in which more than 50% of all property in the town is state-owned real property; 4) 65% for the Connecticut Valley Hospital facility; and, 5) 45% for all other property. Payment is made only for real property and does not include payment for tax loss on exempt personal property owned by these facilities or property used for highway purposes. Payments are prorated in the event that appropriations are insufficient to provide full grant payments to towns.

#### Legislative

Provide funding of \$10 million to increase grants to towns that experience a loss of property taxes due to the presence of state-owned property.

## **Provide Funding for Property Tax Relief**

Property Tax Relief	0	0	0	1,126,814	0	1,126,814
<b>Total - General Fund</b>	0	0	0	1,126,814	0	1,126,814

Account	Governor Revised FY 15		Legislative FY 15		Difference from Governor	
Account	Pos.	\$	Pos.	\$	Pos.	\$

#### Legislative

Provide funding of \$1,126,814 for the Property Tax Relief grant. Of this amount, payments of \$778,276 are intended to hold harmless any municipalities whose combined total State Property PILOT, College & Hospital PILOT, and Pequot grant payments in FY 15 are lower than in FY 14. Additional payments are also distributed to Montville (\$345,327) and Norwich (\$3,211).

## **Transfer Renters' Rebate Program to OPM**

Personal Services	1	69,243	1	69,243	0	0
Tax Relief For Elderly Renters	0	28,409,269	0	28,409,269	0	0
Total - General Fund	1	28,478,512	1	28,478,512	0	0

#### Background

The Renters' Rebate Program is a reimbursement program for renters who are elderly or totally disabled, and whose income does not exceed certain limits. Persons renting an apartment or room, or living in cooperative housing or a mobile home, may be eligible for this program. Renters' rebates can be up to \$900 for married couples and \$700 for single persons. The renters' rebate amount is based on a graduated income scale, and the amount of rent and utility payments (excluding telephone) made in a calendar year prior to the year in which the renter applies.

#### Governor

Transfer funding of \$28,478,512 and one position to the Office of Policy and Management (OPM) to reflect the transfer of the Renters' Rebate program from the Department of Housing to OPM.

#### Legislative

Same as Governor

#### **Provide Funding for Project Longevity**

Project Longevity	0	0	0	525,000	0	525,000
Total - General Fund	0	0	0	525,000	0	525,000

#### Background

Project Longevity is a comprehensive initiative involving law enforcement officials, social service providers, and community members to reduce gun violence in Connecticut's major cities. The Focus Deterrence account within OPM provides funding of \$475,000 for a similar project. That funding was included in the original FY 15 budget.

#### Legislative

Provide funding of \$525,000 for Project Longevity. The University of New Haven will manage this project (and Focus Deterrence).

## **Eliminate Funding for Innovation Challenge Grant**

Innovation Challenge Grant	0	(375,000)	0	(375,000)	0	0
Program						
Total - General Fund	0	(375,000)	0	(375,000)	0	0

#### Background

This account provides a grant to the Innovation Network, a freestanding not-for-profit that acts as a one-stop connection to resources for technology entrepreneurs to start and build a business. The Innovation Network includes: entrepreneurs, mentors, incubators, financing sources, access to unique equipment, access to university researchers, administrative services, and temporary assistance.

#### Governor

Reduce funding by \$375,000 to reflect elimination of the Innovation Challenge Grant Program.

#### Legislative

Same as Governor

#### Provide Funding for a State Water Plan

Other Expenses	0	0	0	250,000	0	250,000
Total - General Fund	0	0	0	250,000	0	250,000

#### Legislative

Provide funding of \$250,000 to assist the Water Planning Council in the development of a statewide water management plan.

## **Provide Funding for Youth Services Prevention**

Youth Services Prevention	0	0	0	100,000	0	100,000
Total - General Fund	0	0	0	100,000	0	100,000

Account	Govern	or Revised FY 15	Leg	islative FY 15	Differen	ce from Governor
Account	Pos.	\$	Pos.	\$	Pos.	\$

## Background

Grant Funding is provided to various nonprofits and governmental agencies for youth programs. PA 13-247 specified the original distribution of the grant in FY 14 and FY 15. Sec. 230 of PA 14-217, the budget implementer, specifies the revised distribution of the grant to 42 organizations in FY 15.

#### Legislative

Provide funding of \$100,000 for the revised distribution of Youth Services Prevention grants. This increases the total appropriation in FY 15 from \$3.5 million to \$3.6 million.

## Provide Funding for Resolution of Rocky Hill Tax Dispute

0		-				
Other Expenses	0	0	0	55,000	0	55,000
Total - General Fund	0	0	0	55,000	0	55,000

#### Legislative

Provide funding of \$55,000 to the Town of Rocky Hill for the resolution of a local tax dispute.

## **Provide Funding for Fraud Reduction Initiative**

Personal Services	0	75,000	0	75,000	0	0
Total - General Fund	0	75,000	0	75,000	0	0

#### Background

In December 2013, the Department of Social Services (DSS) and the Office of Policy and Management (OPM) entered into a contract with 21CT, Inc. to implement a program to detect waste, fraud, and abuse in the DSS Medical Assistance Program.

#### Governor

Provide funding of \$75,000 for one staff person to coordinate interagency efforts related to the Fraud Reduction Initiative.

#### Legislative

Same as Governor

## **Distribute Lapses**

Personal Services	0	0	0	(82,481)	0	(82,481)
Other Expenses	0	0	0	(26,218)	0	(26,218)
Justice Assistance Grants	0	0	0	(4,553)	0	(4,553)
Total - General Fund	0	0	0	(113,252)	0	(113,252)

## Background

The Governor's Revised FY 15 budget included a bottom line General Lapse of \$14,243,700, a General Other Expenses Lapse of \$4,000,000, and a Statewide Hiring Reduction Lapse of \$6,796,754. These lapse amounts would have been determined and distributed to agencies by OPM at the beginning of FY 15.

## Legislative

Reduce funding by \$61,980 to reflect distribution of the General Lapse, \$17,342 for the General Other Expense Lapse, and \$33,930 for the Statewide Hiring Reduction Lapse.

## **Adjust Funding for GAAP**

Nonfunctional - Change to Accruals	0	0	0	4,795	0	4,795
Total - General Fund	0	0	0	4,795	0	4,795

#### Legislative

Adjust funding by \$4,795 in FY 15 to reflect changes to GAAP accruals as a result of a policy change.

Account	Govern	Governor Revised FY 15		Legislative FY 15		Difference from Governor	
Account	Pos.	\$	Pos.	\$	Pos.	\$	

## Carry Forward

## **Carry Forward for Litigation Costs**

Litigation Settlement Costs	0	0	0	3,317,235	0	3,317,235
<b>Total - Carry Forward Funding</b>	0	0	0	3,317,235	0	3,317,235

#### Legislative

Pursuant to CGS 4-89(e), an estimated \$3,317,235 is carried forward in the Litigation Settlement account.

## **Carry Forward Criminal Justice Information System Funding**

Criminal Justice Information System	0	0	0	2,582,354	0	2,582,354
Total - Carry Forward Funding	0	0	0	2,582,354	0	2,582,354

#### Legislative

Pursuant to Section 33 of PA 13-184, an estimated \$2,582,354 is carried forward for the Criminal Justice Information System.

## **Carry Forward for Focus Deterrence**

Focus Deterrence	0	0	0	368,876	0	368,876
<b>Total - Carry Forward Funding</b>	0	0	0	368,876	0	368,876

#### Legislative

Pursuant to CGS Sec. 4-89(c), an estimated \$368,876 is carried forward for Focus Deterrence.

## **Carry Forward for Unfinished Projects**

Other Expenses	0	0	0	407,543	0	407,543
<b>Total - Carry Forward Funding</b>	0	0	0	407,543	0	407,543

#### Legislative

Pursuant to CGS Sec. 4-89(c), an estimated \$407,543 is carried forward in OPM's Other Expenses account for various projects. These projects include: 1) a management consulting contract; 2) an analysis of a grants management system for certain agencies; 3) a pension liability study; 4) software support and development projects, including the Open Data Portal.

## **Carry Forward for Consulting Contracts**

Other Expenses	0	0	0	70,728	0	70,728
<b>Total - Carry Forward Funding</b>	0	0	0	70,728	0	70,728

#### Legislative

Pursuant to Section 32 of PA 13-184, an estimated \$70,728 is carried forward in OPM's Other Expenses account for health care and pension consulting contracts.

## Totals

Budget Components	Governor	Revised FY 15	Legi	islative FY 15	Difference from Governor	
Budget Components	Pos.	\$	Pos.	\$	Pos.	\$
Original Appropriation - GF	124	242,808,824	124	242,808,824	0	0
Current Services	0	(474,704)	0	(474,704)	0	0
Policy Revisions	1	36,178,512	1	50,126,869	0	13,948,357
Total Recommended - GF	125	278,512,632	125	292,460,989	0	13,948,357
<b>Original Appropriation - MF</b>	0	61,779,907	0	61,779,907	0	0
Total Recommended - MF	0	61,779,907	0	61,779,907	0	0
Original Appropriation - IF	2	466,242	2	466,242	0	0
Current Services	0	28,212	0	28,212	0	0
Total Recommended - IF	2	494,454	2	494,454	0	0

## Other Significant Legislation

# PA 14-47, An Act Making Adjustments to State Expenditures and Revenues for the Fiscal Year Ending June 30, 2015

Sections 30 and 31 contain provisions that allow the Secretary of the Office of Policy and Management (OPM) to allocate specific lapses to state agencies in the three branches of government (these are typically called holdbacks). The agency's FY 15 appropriation levels will be reduced by the amounts shown in the table to achieve the lapses included in PA 14-47. This includes a General Lapse of \$54,562 and a Statewide Hiring Reduction Lapse of \$58,550. See the FY 15 Holdbacks schedule in Section VI of this document for a further description of these statewide savings targets.

Account	Appropriation \$	Reduction Amount \$	Net Remaining \$	% Reduction
Personal Services	12,024,274	(101,685)	11,922,589	0.85%
Other Expenses	2,095,783	(7,555)	2,088,228	0.36%
Justice Assistance Grants	1,074,151	(3,872)	1,070,279	0.36%